REGULAR BOARD MEETING AGENDA
January 9, 2019

6:45 p.m.
Hercules City Hall
111 Civic Drive
Hercules, CA 94547

If any member of the public wishes to speak on any item on the agenda, please complete a speaker card and submit it to the Clerk of the Board. The Rodeo Hercules Fire Protection District ("District"), in complying with the Americans with Disabilities Act ("ADA"), requests individuals who require special accommodations to access, attend, and/or participate in District Board meetings due to a disability, to please contact the District Chief’s office at (510) 799-4561, at least 24 hours before the scheduled District Board meeting to ensure that the District may assist you.

1. CALL TO ORDER/ROLL CALL

2. PLEDGE OF ALLEGIANCE

3. DISTRICT REORGANIZATION
   A. Administer Oath of Office
   B. Elections of Board Chair and Secretary (Action Item)

4. ANNOUNCEMENTS

5. ADJOURN TO CLOSED SESSION (No Recording Devices are Permitted) 6:45-7:15
   A. Closed session pursuant to Government Code §54957:
      PUBLIC EMPLOYEE APPOINTMENT
      Title: Fire Chief

      PUBLIC EMPLOYMENT
      Title: Fire Chief

   B. Closed session pursuant to Government Code §54957.6:
      CONFERENCE WITH LABOR NEGOTIATORS
      Agency designated representatives: Paul Kimura, Avery Associates; Richard D. Pio Roda,
      District Counsel
      Unrepresented employee: Fire Chief

   C. Closed session pursuant to Government Code §54956.9:
Significant exposure to litigation pursuant to paragraph (2) of subdivision (d) of Government Code §54956.9: 1 case

6. PUBLIC COMMUNICATIONS

Public comment on any item of interest to the public that is within the Board’s jurisdiction will be heard. The Board may limit comments to no more than 3 minutes per speaker. Public comment will also be allowed on each specific agenda item prior to Board action thereon.

7. CONFIRMATION OF THE AGENDA

8. BOARD CORRESPONDENCE

9. CONSENT CALENDAR

A. Approval of Meeting Minutes of September 12, 2018 Regular Meeting
B. Approval of Meeting Minutes of October 2, 2018 Special Meeting
C. Approval of Meeting Minutes of October 17, 2018 Special Meeting
D. Approval of Meeting Minutes of October 18, 2018 Special Meeting
E. Approval of Meeting Minutes of October 24, 2018 Special Meeting
F. Review of Warrants

10. DISCUSSION AND POSSIBLE ACTION: BOARD OF DIRECTORS CODE OF ETHICS AND CONDUCT FOR ELECTED AND APPOINTED OFFICIALS

11. DISCUSSION AND POSSIBLE ACTION: REVIEW, ACCEPT STAFF RECOMMENDATION TO APPROVE NEW BOARD POLICIES

12. DISCUSSION AND POSSIBLE ACTION: DIRECTION TO STAFF REGARDING BOARD RETREAT

13. DISCUSSION AND POSSIBLE ACTION: SELECTION OF BUDGET AD HOC COMMITTEE

14. FIRE CHIEF REPORT

15. STAFF REPORTS

A. MEASURE OVERSIGHT COMMITTEE

16. BOARD MEMBER REPORTS

A. LAFCO

17. AD HOC BOARD COMMITTEE REPORTS

a. Live Broadcast ad hoc committee (Prather)
b. Fire Chief Search ad hoc committee (Gabriel & Prather)
c. Reserve Program ad hoc committee (Prather & Thorpe)
13. LOCAL 1230 CORRESPONDENCE

14. REQUESTS FOR FUTURE AGENDA ITEMS

15. ADJOURNMENT

I hereby certify that this agenda in its entirety was posted on January 4, 2019 at the Hercules Fire Station, 1680 Refugio Valley Road, Hercules, CA, the Rodeo Fire Station, 326 Third Street, Rodeo, CA, on the District’s website at www.rhfd.org and telecopied to the West County Times.

Kimberly Corcoran, Board Clerk
BOARD MEETING MINUTES

September 12, 2018

1. CALL TO ORDER/ROLL CALL

   Directors Present: Prather, Wheeler, Gabriel, Williams, Thorpe

   Directors Absent: None.

2. PLEDGE OF ALLEGIANCE

3. ANNOUNCEMENTS

4. ADJOURN TO CLOSED SESSION

5. CLOSED SESSION

6. RECONVENE IN OPEN SESSION/CLOSED SESSION REPORT OUT
   Action Taken: No reportable action.

7. CONFIRMATION OF AGENDA (00:27)
   Action Taken: Director Prather made a motion to remove Item 12 from Agenda; seconded by Director Thorpe.

   Roll Call Vote: Aye: Prather, Wheeler, Williams, Thorpe
                  Nay: Gabriel
                  Abstain: None

   Item 21: added c. Proposition 172 ad hoc committee (Gabriel)

   Director Gabriel made a motion to confirm Agenda with changes as discussed; seconded by Director Prather.

   Motion passed 5-0.

8. BOARD CORRESPONDENCE (06:31)

   None.
9. PUBLIC COMMUNICATIONS (06:39)

None.

10. CONSENT CALENDAR (07:09)

**Action Taken:** Director Prather made a motion to move approval of Minutes to October meeting; seconded by Director Gabriel.

Motion passed 5-0.

Public Comment:
1. Patty O'Day

11. PUBLIC HEARING (28:38)

**Action Taken:** Director Gabriel made a motion to pass Resolution 2018-1A; seconded by Director Williams.

**Roll Call Vote:**
- Aye: Wheeler, Williams, Thorpe, Gabriel
- Nay: None
- Abstain: Prather

Public Comment:
1. Paul Freese

12. DISCUSSION AND POSSIBLE ACTION ITEM: BOARD OF DIRECTORS CODE OF ETHICS AND CONDUCT FOR ELECTED AND APPOINTED OFFICIALS

Item tabled.

13. APPROPRIATIONS LIMIT (56:50)

**Action Taken:** Director Prather made a motion to approve the Appropriations Limit for 2018-19; seconded by Director Gabriel.

**Roll Call Vote:**
- Aye: Prather, Wheeler, Williams, Thorpe, Gabriel
- Nay: None
- Abstain: None

14. DISCUSSION ITEM: FORMATION OF MEASURE O OVERSIGHT COMMITTEE (1:00:11)

Public Comment:
1. Paul Freese

**Action Taken:** Consensus regarding applicant interviews.
15. DISCUSSION ITEM: STRIKE TEAM ACCOUNTING (1:07:08)

No Public Comment.

**Action Taken:** Consensus regarding reporting of Strike Team funds.

16. DISCUSSION ITEM: SAFER GRANT ACCOUNTING (1:36:00)

No Public Comment

**Action Taken:** None.

17. DISCUSSION ITEM: REPORTING OF DISTRICT EMPLOYEE SALARIES TO TRANSPARENT CALIFORNIA (1:41:53)

No Public Comment.

**Action Taken:** None.

18. FIRE CHIEF REPORT (1:45:29)

No Public Comment.

**Action Taken:** None.

19. STAFF REPORTS (1:55:38)

No Public Comment.

**Action Taken:** None.

20. BOARD MEMBER REPORTS (1:57:18)

No Public Comment.

**Action Taken:** None.

21. AD HOC BOARD COMMITTEE REPORTS (2:00:00)

Public Comment:
1. Jerry Short.

**Action Taken:** Direction given to staff regarding Fire Chief Interviews.

22. LOCAL 1230 CORRESPONDENCE (38:45)

Jerry Short addressed the Board
23. REQUESTS FOR FUTURE AGENDA ITEMS (2:14:00)

1. Live Broadcast
2. Code of Ethics

24. ADJOURNMENT (2:15:08)

Audio from this board meeting can be heard at http://rhfd.org/board-meetings/
*Number in parenthesis is time stamp on audio where agenda item begins.

Raemona Williams, Board Secretary
7. ADOU NMENT (01:35)

No reportable action. Board to conduct interviews over two days.

6. RECO NENCE IN OPEN SESSION/CLOSED SESSION REPORT OUT

5. CLO SEED SESSION

4. ADOU NMENT TO CLOSED SESSION (04:36)

1. Jerry Joiner

Public Comment:

3. PUBLIC COMMUNICATIONS (00:58)

2. PLEDGE OF ALLEGIANCE (00:26)

Directors Absent: None

Directors Present:

1. CALL TO ORDER/ROLL CALL (00:08)
1. CALL TO ORDER/ROLL CALL (00:00)

   Directors Present: Prather, Wheeler, Gabriel, Williams, Thorpe

   Directors Absent: None.

2. PLEDGE OF ALLEGIANCE (00:16)

3. PUBLIC COMMUNICATIONS (00:49)

   Public Comment:
   1. Jerry Short

4. ADJOURN TO CLOSED SESSION (04:16)

5. CLOSED SESSION

6. RECONVENE IN OPEN SESSION/CLOSED SESSION REPORT OUT

   Action Taken: No reportable action.

7. ADJOURNMENT (01:0)

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Raemona Williams, Board Secretary
RODEO-HERCULES FIRE PROTECTION DISTRICT
1680 REFUGIO VALLEY ROAD, HERCULES, CALIFORNIA 94547
(510) 799-4561 FAX: (510) 799-0395

BOARD MEETING MINUTES

October 18, 2018
SPECIAL MEETING

1. CALL TO ORDER/ROLL CALL (00:21)

   Directors Present: Prather, Wheeler, Gabriel, Williams, Thorpe

   Directors Absent: None.

2. PLEDGE OF ALLEGIANCE (00:39)

3. PUBLIC COMMUNICATIONS (01:09)

   Public Comment: None.

4. ADJOURN TO CLOSED SESSION (01:40)

5. CLOSED SESSION

6. RECONVENE IN OPEN SESSION/CLOSED SESSION REPORT OUT

   Action Taken: No reportable action. Direction given to staff.

7. ADJOURNMENT (00:13)

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Raemona Williams, Board Secretary
1. CALL TO ORDER/ROLL CALL (00:14)
   Directors Present: Gabriel, Wheeler, Thorpe
   Directors Absent: Prather, Williams.

2. PLEDGE OF ALLEGIANCE (00:20)

3. PUBLIC COMMUNICATIONS (00:43)
   Public Comment: None.

4. ADJOURN TO CLOSED SESSION (01:12)
   Action Taken: Item 4B removed.

5. RECONVENE IN OPEN SESSION/CLOSED SESSION REPORT OUT (00:07)
   Public Comment:
   1. Chris Tallerico
   Action Taken: No reportable action. Direction given to staff.

7. CONFIRMATION OF THE AGENDA (01:57)
   Action Taken: Item 13 tabled to November.

8. BOARD CORRESPONDENCE (04:56)
   None.

9. CONSENT CALENDAR (05:24)
**Action Taken:** Director Gabriel made motion to approve minutes from June 13 regular and special meetings, and minutes from July 11, 2018 regular meeting; seconded by Director Wheeler.

Motion passed 3-0.

10. PUBLIC HEARING (09:57)

**Action Taken:** Director Gabriel made motion to adopt reconfirmation of levying and collection of Fire District Benefit Assessments; seconded by Director Thorpe.

Motion passed 3-0.

11. DISCUSSION AND POSSIBLE ACTION: BOARD OF DIRECTORS CODE OF ETHICS AND CONDUCT FOR ELECTED AND APPOINTED OFFICIALS

**Public Comment:**
1. Chris Tallerico

**Action Taken:** Continued to future meeting.

12. DISCUSSION AND DIRECTION TO STAFF REGARDING BUDGET AND ADMINISTRATIVE ANALYST POSITION (03:21)

**Action Taken:** Consensus for direction to staff.

13. DISCUSSION AND POSSIBLE ACTION: LIVE BROADCAST OF BOARD MEETINGS (27:57)

Item tabled.

14. FIRE CHIEF REPORT (27:59)

**Public Comment:** None.

**Action Taken:** None.

15. STAFF REPORTS (32:39)

**Public Comment:** None.

**Action Taken:** Consensus to extend Measure O Oversight Committee application deadline to December 31, 2018.

16. BOARD MEMBER REPORTS (38:04)

**Public Comment:** None.

**Action Taken:** None
17. AD HOC BOARD COMMITTEE REPORTS (39:46)

**Public Comment:** None.

**Action Taken:** None

18. LOCAL 1230 CORRESPONDENCE (53:40)

Vince Wells, President of Local 1230, addressed the Board.

19. REQUESTS FOR FUTURE AGENDA ITEMS (56:38)

None.

20. ADJOURNMENT (57:35)

Audio from this board meeting can be heard at http://rhfd.org/board-meetings/

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Raemona Williams, Board Secretary
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RODEO-HERCULES FIRE PROTECTION DISTRICT

MEMORANDUM

TO:        Board of Directors, RODEO HERCULES FIRE DISTRICT

FROM:      Bryan Craig, FIRE CHIEF

DATE:      January 9, 2019

RE:        Code of Ethics and Conduct for Elected and Appointed Officials.

BACKGROUND:
The Rodeo–Hercules Fire Protection District Board of Directors is the representing governing body of the Rodeo - Hercules Fire Protection District, and has a unique relationship with the City Council is in relationship to the City of Hercules and the County Board of Supervisors to the town of Rodeo. The Rodeo–Hercules Board of Directors has a symbiotic relationship with the City, and the County, and therefore should align itself philosophically with their counterparts in those respective agencies.

RECITALS:
The Rodeo-Hercules Board of Directors has continued its achievement of transparency and self-governance and as a logical course of action, in an effort to align itself with its counterparts in City and County Government. The governing board of the Rodeo Hercules Fire Protection District shall establish and adopt this code of ethics and conduct.

ADOPTION:

It is Staff recommendation that the Rodeo Hercules Board of Directors, in alliance with the Hercules City Council and Contra Costa Board of Supervisors adopt Resolution 2019-01. This is an action item.

BACKGROUND:

As an independent Special District, the Board of Directors of the Rodeo-Hercules Fire Protection District has a unique relationship with its respective counterparts to the communities they serve—the City of Hercules City Council and the Contra Costa County Board of Supervisors. With this symbiotic relationship with the City and County, the Rodeo-Hercules Fire Protection District Board of Directors should align itself philosophically with these counterparts.

RECITALS:

In order to align itself with its counterparts, and to achieve its goal of transparency and self-governance, the Board of Directors of the Rodeo-Hercules Fire Protection District should consider the adoption of the Code of Ethics and Conduct for Elected and Appointed Officials.

ADOPTION:
It is Staff’s recommendation that the Rodeo-Hercules Fire Protection District Board of Directors, in alliance with the City of Hercules City Council and the Contra Costa County Board of Supervisors, adopt Resolution 2019-01, adopting a code of ethics and conduct for elected and appointed officials.

Attachments:  Code of Ethics and Conduct for Elected and Appointed Officials
Resolution No. 2019-01
Elected and Appointed Officials
For
Code of Ethics and Conduct

Rodeo-Hercules Fire Protection District
PURPOSE:

The citizens and businesses of Rodeo and Hercules are entitled to have fair, ethical and accountable local government. To this end, the public should have full confidence that their elected and appointed officials recognize that stewardship of the public interest must be their primary concern. Members will work for the common good of the people of Rodeo and Hercules, and not for any private or personal interest, and they will assure fair and equal treatment of all persons, claims and transactions coming before the Rodeo-Hercules Board of Directors, and committees.

The Rodeo - Hercules Fire Protection District Board of Directors adopts this Code of Ethics and Conduct to assure that all elected and appointed officials, while exercising their office, conduct themselves in a manner that will instill public confidence and trust in the fair operation and integrity of Rodeo - Hercules Fire Protection District.

PRINCIPLES:

Comply with both the letter and spirit of the laws and policies affecting the operations of government;
Are independent, impartial and fair in their judgment and actions;
Use their public office for the public good, not for personal gain; and
Conduct public deliberations and processes openly, unless required by law to be confidential, in an atmosphere of respect and civility.

Therefore, members of the Rodeo - Hercules Fire Protection District Board of Directors, and their appointed Committees shall conduct themselves in accordance with the following ethical standards.

IMPLEMENTATION:

As an expression of the standards of conduct for Members expected by the District, the Rodeo – Hercules Fire Protection District Ethics Policy is intended to be self-enforcing. It therefore becomes most effective when Members are thoroughly familiar with it and embrace its provisions. For this reason, this Ethics Policy shall be included in the regular orientations for candidates for Board of Director, application packets to commissions, boards, and committees, and given to newly elected and appointed officials. Members entering office shall sign a statement affirming they read and understood the Rodeo – Hercules Fire Protection District Ethics Policy. In addition, the Ethics Policy shall be periodically reviewed and updated by the Board of Directors upon its own recommendation and recommendations from commissions, boards, committees, and the citizens of Rodeo and Hercules.

COMPLIANCE:

The Rodeo – Hercules Fire Protection District Ethics Policy expresses standards of ethical conduct expected for members of the District Board, commissions, boards, and committees. Members themselves have the primary responsibility to assure that ethical standards are
understood and met, so that the public can continue to have full confidence in the integrity of government. In the event of violation of this Ethics Policy by a member of a commission, board, or committee, where removal by the District’s Board of Directors is permitted without cause, the District Board of Directors by affirmative vote of a majority of its members, may authorize removal of that person from office.

Sanctions are alternatives to any other remedy that might otherwise be available to remedy conduct that violates this code or state or federal law. In order to protect and preserve good government, any individual including the Fire Chief and the District Legal Counsel after complying with Rule 3-600(B) of the State Bar Rules of Professional Conduct, who knows or reasonably believes a member acts or intends or refuses to act in a manner that is or may be a violation of law reasonably imputable to the organization, or in a manner which is likely to result in substantial injury to the organization, may report the violation to the appropriate governmental authorities.

CONDUCT GUIDELINES:

The Conduct Guidelines are designed to describe the manner in which Board Members should treat one another, District staff, constituents, and others they come into contact with while representing the Rodeo - Hercules Fire Protection District Board of Directors.

Comply with the Law,
Members shall comply with the laws of the nation, the State of California, and the Rules and Procedures of the Rodeo – Hercules Fire Protection District Board of Directors in the performance of their public duties. These laws include, but are not limited to: the United States and California Constitutions; laws pertaining to conflicts of interest, election campaigns, financial disclosures, employer responsibilities, and open processes of government. Members shall also comply with all applicable District policies and procedures.

Conduct of Members
The professional and personal conduct of Members must be above reproach. Members should take steps to avoid even the appearance of impropriety. Members shall refrain from abusive conduct, personal charges or verbal attacks upon the character or motives of other members of board, its appointed committees, the staff or public.

Respect for Process
Members shall perform their duties in accordance with the processes and rules of order established by the board governing the deliberation of public policy issues, in order to allow meaningful involvement of the public, and implementation of policy decisions.

Conduct of Public Meetings
Members shall prepare themselves for public issues, listen courteously and attentively to all public discussions before the body, and focus their attentions on the business at hand. They shall refrain from interrupting other speakers, making personal comments not germane to the business of the body, or interfering with the orderly conduct of meetings.

Decisions Based on Merit
Members shall base their decision on the merits and substance of the matter at hand, rather
than on unrelated considerations.

**Communication**
For adjudicative matters pending before the body, members shall refrain from receiving information outside of an open public meeting or the agenda materials, except on advice of the District's Legal Counsel. Members shall publicly share substantive information that is relevant to a matter under consideration by the Board or its committees, which they may have received from sources outside of the public decision making process.

**Conflict of Interest**
In order to assure their independence and impartiality on behalf of the common good, Members shall not use their official positions to influence government decisions in which they have a material financial interest, or where they have an organizational responsibility or personal relationship which may give the appearance of a conflict of interest. In accordance with the law, Members shall disclose investments, interests in real property, sources of income and gifts; and should abstain from participating in deliberations and decision making where conflicts may exist.

When participating as a Member does not implicate the specific statutory criteria for conflict of interest, however, participation does not "look" or "feel" right, that Member has probably encountered the appearance of impropriety. For the public to have faith and confidence that government authority will be implemented in an even-handed and ethical manner, Members may, for the good of the community, need to step aside to avoid the appearance of a conflict of interest, even though no technical conflict exists. Members are further subject to the Conflict of Interest Policy of the Fair Political Practices Commission or other appropriate state agency.

**Gifts and Favors**
Members shall not use their public office to take any special advantage of services or opportunities for personal gain that are not available to the public in general. They shall refrain from accepting any gifts, favors or promises of future benefit which might compromise their independence of judgment or action or give the appearance of being compromised.

**Confidential Information**
Members shall respect the confidentiality of information concerning the property, personnel or affairs of the District to the extent confidentiality is required by the Brown Act. They shall neither disclose confidential information without proper legal authorization, nor use such information to advance their personal, financial or other private interests.

**Use of Public Resources**
Members shall not use public resources not available to the public in general, such as District staff time, equipment, supplies or facilities, for private gain or personal purposes.

**Representations of Private Interests**
In keeping with their role as stewards of the public interest, Members of the Board shall not appear on behalf of the private interests of third parties before the Board of Directors or any commission, board, committee, or proceeding of the District, nor shall members of commissions, boards, and committees appear before the Board of Directors on behalf of the
private interests of third parties on matters related to the areas of service of their bodies.

**BEHAVIOR AND CONDUCT:**

The Rodeo – Hercules Fire Protection District’s Board of Directors Code of Ethics and Conduct expresses standards of ethical conduct expected of members of the District Board, and Committees. Members themselves have the primary responsibility to assure that ethical standards are understood and met, and that the public can continue to have full confidence in the integrity of the Board. Although all members of the District Board of Directors share the responsibility to maintain the Code of Ethics the Board Chair and the Fire Chief have the additional responsibility to intervene when actions of members of the Board or committees appear to be in violation of the Code of Ethics and that conduct is brought to their attention.

**Board Members:**
Board Members who intentionally and repeatedly do not follow proper conduct may be reprimanded or formally censured by the District Board of Directors. Serious infractions of the Code of Ethics could lead to other sanctions.

Individual Board Members should point out to the offending Board Member perceived infractions of the Code of Ethics and Conduct. If the offenses continue, then the matter should be referred to the District’s Legal Counsel.

**Disclosure of Corruption:**
All members shall take an oath upon assuming office, pledging to uphold the State and United State Constitutions. As part of this oath, members commit to disclosing to the appropriate authorities and/or to the Board of Directors any behavior or activity that may qualify as corruption, abuse, fraud, bribery or other violation of the law.

**Conduct with the Public and fellow Board Members in Public Meetings:**

Making the public feel welcome is an important part of the democratic process. No signs of partiality, prejudice or disrespect should be evident on the part of individual members toward an individual participating in a public forum. Every effort should be made to be fair and impartial in listening to public testimony.

Be welcoming to speakers and treat them with care and gentleness. While questions of clarification may be asked, the official’s primary role during public testimony is to listen.

Be fair and equitable in allocating public hearing time to individual speakers. The chair will determine and announce limits on speakers at the start of the public hearing process.

Board Members are individuals with a wide variety of backgrounds, personalities, values, opinions, and goals. Despite this diversity, all have chosen to serve in public office in order to preserve and protect the present and the future of the community. In all cases, this common goal
should be acknowledged even though individuals may not agree on every issue.

*Practice active listening:*  
It is disconcerting to speakers to have members not look at them when they are speaking. It is fine to look down at documents or to make notes, but reading for a long period of time or gazing around the room gives the appearance of disinterest. Members shall try to be conscious of facial expressions, and avoid those that could be interpreted as "smirking," disbelief, anger or boredom.

*Maintain an open mind:*  
Members of the public deserve an opportunity to influence the thinking of elected and appointed officials.

*Ask for clarification, but avoid debate and argument with the public:*  
Only the chair – not individual members – can interrupt a speaker during a presentation. However, a member can ask the chair for a point of order if the speaker is off the topic or exhibiting behavior or language the member finds disturbing.

*Practice civility and decorum in discussions and debate:*  
Difficult questions, tough challenges to a particular point of view, and criticism of ideas and information are legitimate elements of debate by a free democracy in action. Free debate does not require nor justify, however, public officials to make belligerent, personal, impertinent, slanderous, threatening, abusive, or disparaging comments.

*Avoid personal comments that could offend other members:*  
If a member is personally offended by the remarks of another member, the offended member should make notes of the actual words used and call for a "point of personal privilege" that challenges the other member to justify or apologize for the language used. The chair will maintain control of this discussion.

*Demonstrate effective problem-solving approaches:*  
Members have a public stage and have the responsibility to show how individuals with disparate points of view can find common ground and seek a compromise that benefits the community as a whole.

*Honor the role of the chair in maintaining order:*  
It is the responsibility of the chair to keep the comments of members on track during public meetings. Members should honor efforts by the chair to focus discussion on current agenda items. If there is disagreement about the agenda or the chair’s actions, those objections should be voiced politely and with reason, following procedures outlined in parliamentary procedure.

*When attending a public meeting, be careful to only express personal opinions:*  
Board members may attend any meetings which are always open to any member of the public. However, they should be sensitive to the way their participation is interpreted. Any public comments by a Board member should be clearly made as individual opinion and not a representation of the feelings of the entire Board of Directors.

Members shall represent the official policies or positions of the Board, commission, or committee to the best of their ability when designated as delegates for this purpose. When
presenting their individual opinions and positions, Members shall explicitly state they do not represent the Rodeo – Hercules Board of Directors, nor shall they allow the inference that they do. When representing the District on federal, state, or regional bodies, Members shall advocate policies which are in the best interest of the District over their own personal interests.

**CITIZEN COMMITTEES**
The Board of Directors may establish Committees as a means of gathering more community input. Citizens who serve on Committees become more involved in government and serve as advisors to the District Board of Directors. They are a valuable resource to the District’s leadership and should be treated with appreciation and respect.

*Limit contact with Committee members to questions of clarification:* It is inappropriate for a Board member to contact a Committee member to lobby on behalf of an individual. It is acceptable for Board members to contact Committee members in order to clarify a position taken by the Board.

*Respect that Committees serve the community, not individual Board members:* The District Board of Directors appoints individuals to serve on Committees and it is the responsibility of Committees to follow policy established by the District. But Committee members do not report to individual Board members, nor should Board members feel they have the power or right to threaten Committee members with removal if they disagree about an issue. Appointment and re-appointment to a Committee should be based on such criteria as expertise, ability to work with staff and the public, and commitment to fulfilling official duties. A Committee appointment should not be used as a political "reward."

Because of the value of the independent advice of commissions, boards, and committees to the public decision-making process, Board members shall refrain from using their position to unduly influence the deliberations or outcomes of board and commission proceedings.

**District Board Members Conduct with District Staff:**

Governance of a District relies on the cooperative efforts of its elected officials, who set policy, and who advise District staff, and who implement, and administer the Board’s policies. Therefore, every effort should be made to be cooperative and show mutual respect for the contributions made by each individual for the good of the community.

*Treat all staff as professionals:* Clear, honest communication that respects the abilities, experience, and dignity of each individual is expected. Poor behavior towards staff is not acceptable.

*Do not disrupt District staff from their jobs:* Board Members should not disrupt District staff while they are in meetings, on the phone, or when performing their job functions in order to have their individual needs met. Do not attend District staff meetings unless requested by staff – even if the elected or appointed official does not say anything, his or her presence implies support, shows partiality, may intimidate staff, and hampers staff’s ability to do their job objectively.

*Never publicly criticize an individual employee:*
Board Members should never express concerns about the performance of a District employee in public, to the employee directly, or to the employee’s manager. Comments about staff performance should only be made to the Fire Chief through private correspondence or conversation.

**Do not get involved in administrative functions:**
Board Members acting in their individual capacity must not attempt to influence District staff on the making of appointments, awarding of contracts, selecting consultants, processing District applications, or granting of District approvals.

**Do not solicit political support from staff:**
Board Members should not solicit any type of political support (financial contributions, display of posters or lawn signs, name on support list, etc.) from District staff. District staff may, as private citizens with constitutional rights, support political candidates but all such activities must be done away from the workplace.

**No Attorney-Client Relationship:**
Members shall not seek to establish a private attorney-client relationship with the District’s Legal Counsel, including his or her staff and attorneys contracted to work on behalf of the District. The District’s Legal Counsel represents the District and not individual members.

**Be respectful of diverse opinions:**
A primary role of Committees is to represent many points of view in the community and to provide the Board with advice based on a full spectrum of concerns and perspectives. Board members may have a closer working relationship with some individuals serving on Committees, but must be fair and respectful of all citizens serving on Committees.

**Keep political support away from public forums:**
Committee members may offer political support to a Board member, but not in a public forum while conducting official duties. Conversely, Board members may support Committee members who are running for office, but not in an official forum in their capacity as a District Board member.

**Committee Members:**
Counseling, verbal reprimands and written warnings may be administered by the Board of Directors to Committee members failing to comply with District policy. These lower levels of sanctions shall be kept private to the degree allowed by law. Copies of all written reprimands administered by the Board shall be distributed in memo format to the committee chair of the respective committee, the District’s Legal Counsel, and the Fire Chief.

The Board of Directors may impose sanctions on Committee members whose conduct does not comply with the District’s policies, up to and including removal. Any form of discipline imposed by the Board shall be determined by a majority vote of at least a quorum of the Board at a noticed public meeting and such action shall be preceded by a Report to the Board with supporting documentation.

When deemed warranted, a majority of the Board may call for an investigation of Board, or committee member conduct. Also, should the Fire Chief or District Legal Counsel believe an investigation is warranted they shall confer with the Board of Directors or the Contra Costa
County District Attorney to investigate allegations.
RESOLUTION NO. 2019-01

RESOLUTION OF THE RODEO – HERCULES FIRE PROTECTION DISTRICT ADOPTING A CODE OF ETHICS AND CONDUCT FOR ELECTED AND APPOINTED OFFICIALS TO ASSURE PUBLIC CONFIDENCE IN THE INTEGRITY OF LOCAL GOVERNMENT AND ITS EFFECTIVE AND FAIR OPERATION

WHEREAS, the citizens and businesses within the jurisdiction of the Rodeo-Hercules Fire Protection District are entitled to fair, ethical and accountable government which earns the public's confidence; and

WHEREAS, the effective functioning of democratic government therefore requires that elected and appointed officials of the Fire District’s commissions, boards, and committees, including ad hoc committees, comply with both the letter and spirit of the laws affecting the operations of government; and

WHEREAS, elected and appointed officials of the Fire District’s board and committees, including ad hoc committees, must show that they are independent, impartial and fair in their judgment and actions; and

WHEREAS, public deliberations and processes must be conducted openly, except when closed session is permissible under State law, and must be conducted in an atmosphere of respect and civility; and

WHEREAS, all public resources are held in trust for the people, and must be used for the public good, not for personal gain; and

WHEREAS, nothing in this Resolution is intended to limit or otherwise infringe on the First Amendment rights of free speech or association of public officials and appointed members of the Fire District’s Board of Directors and its appointed committees, including ad hoc committees, or to conflict with any other federal, state or local laws.

NOW, THEREFORE, in furtherance of the above-mentioned goals and values, the Rodeo – Hercules Fire Protection District Board of Directors hereby resolves to adopt the Code of Ethics and Conduct for Elected and Appointed Officials, attached hereto and made a part hereof, which shall apply to all Fire District Officials, including the elected Board Members and those appointed by the Board of Directors to committees, including ad hoc committees (collectively "Members"), to assure public confidence in the integrity of local government and its effective and fair operation.

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IF ANY PART OF THE RESOLUTION OR ANY ATTACHMENTS TO IT are for any reason determined to be invalid or unconstitutional, such determination shall not affect the validity of the remaining portions of this Resolution or its attachments, and the Board hereby declares that it would have adopted this Resolution, and each section, sub-section, sentence, clause, and phrase hereof, irrespective of any one or more sections, sub-sections, sentences, clauses or phrases being declared invalid or unconstitutional. The foregoing Resolution was duly and regularly adopted at a regular meeting of the Rodeo – Hercules Fire Protection District Board of Directors held on the 9th day of January 2019, by the following vote of the Board:

AYES:
NOES:
ABSENT:
ABSTAIN:

Chairman of the Board
Rodeo – Hercules Fire Protection District
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BOARD OF DIRECTORS POLICY

1.1 PURPOSE OF BOARD POLICIES

It is the intent of the Board of Directors of the Rodeo Hercules Fire Protection District to maintain a collection of policies which shall include a comprehensive listing of the rules and regulations enacted by the Board from time to time. The policies shall serve as a resource for District Directors, staff and members of the public in determining the manner in which matters of District business are to be conducted.

1.2 EVENT OF CONFLICT

If any policy or portion of a policy is in conflict with statutes or regulations having authority over the Rodeo Hercules Fire Protection District, said statutes or regulations shall prevail.

1.3 INITIATING NEW POLICIES OR AMENDMENTS

Consideration by the Board of Directors to adopt a new policy or to amend an existing policy may be initiated by any Director, or by the Fire Chief. The proposed adoption or amendment is initiated by requesting the item be included for consideration on the agenda of the appropriate regular meeting of the Board of Directors.

Directors shall have the opportunity to review the proposed adoption or amendment. Copies of the proposed policy adoption or amendment shall be included in the agenda information packet for any meeting. The agenda information packets with said copies shall be made available to each Director for review pursuant to meeting procedure and agenda policy.

1.4 ADOPTION

Adoption of a new policy or amendment of an existing policy shall be accomplished at a regular meeting of the Board of Directors and shall require a majority affirmative vote of the entire Board of Directors.

1.5 APPLICABILITY

The following rules of order and procedures of the District shall apply to all regular, adjourned regular and special meetings of the Board of Directors. The purpose of the Meeting Rules and Procedures is to establish protocol that will be convenient for the public and contribute to the orderly conduct of District business.

1.6 MEETINGS

The term “meeting” means the gathering together of three or more members of the Board of Directors or a majority of the total members of the board at the same time and place established by ordinance, resolution or motion for regular or adjourned regular meetings or at such other time and place as authorized by law for special meetings, for the purpose of acting in their official capacity as
the legislative body of the District in the case of the Board of Directors, and in their official capacity as a board, to discuss, debate, hear, make decisions, commitments or promises by a majority of the board, or by actual vote by a majority of the board when sitting as a body or entity upon a motion, proposal, resolution, order or ordinance.

Unless otherwise authorized by law to be held in closed session, all such meetings shall be open and public; provided, however, the Board of Directors may hold closed sessions from which the public may be excluded for the consideration of such matter as are specifically provided by the laws of the state.

Special meetings of the Board may be held at any time upon the call of the Chairperson or in his/her absence or unwillingness to or make such a call, upon the call of a majority of the Board. Notice of any such meeting shall be given in accordance with the Ralph M. Brown Act, Government Code Sections 54950 et. seq., as amended. The definition of a meeting in addition to that set forth above, shall include all legislative or final appellate court definitions.

1.7 ADJOURNMENT

Any meeting may either be terminated or continued to another time, place or date by adjournment, regardless of whether or not all matters on the agenda or under discussion have been completed, acted on or concluded. Notwithstanding the above, no meeting shall be terminated before closing all public hearings which were notified for such meeting, without first continuing such public hearings to another time, place and date. Subject to the above, a motion to adjourn shall always be in order and decided without debate.

No meeting shall be adjourned to a date beyond the next regular meeting. Where a meeting is continued to a future date, if either the time or place, or either of them is not stated in the order of adjournment, it shall be deemed to be at the hour and place specified for regular meetings of the Board.

If less than a quorum of directors appear at a meeting, any member or, if all members are absent, the Fire Chief shall adjourn the meeting to a stated day and hour. The Fire Chief shall cause a written notice of the adjournment to be given in the same manner as provided for special meetings, unless such notice is waived by a member of the Board.

Once adjourned, the meeting may not be reconvened.

1.8 QUORUM AND MAJORITY VOTE

A majority of the total members of the Board shall constitute a quorum and shall be sufficient to transact regular business. Such a quorum shall be required notwithstanding absences or vacancies. A Boardmember present but abstaining shall be counted for purposes of constituting a quorum. A Boardmember disqualified from voting by law shall not be counted for purposes of constituting a quorum. The foregoing shall not prevent less than a quorum, otherwise gathered at the time and place and for the purpose of conducting a meeting, from adjourning from time to time in accord with the law until a quorum is present.
1.9 OFFICERS AND THEIR DUTIES

Boardmembers are expected to attend all meetings of the District Board. If a Boardmember fails to attend without permission all regular, adjourned regular or special meetings for sixty days consecutively from the last meeting attended that office becomes vacant and shall be filled as any other vacancy.

Every January, the Board shall select a Chairperson and Vice-Chairperson from the Boardmembers eligible. Terms of office for Chairperson and Vice-Chairperson shall be for one calendar year commencing in January preceding the selection of officers.

1.10 DUTIES OF CHAIRPERSON AND VICE-CHAIRPERSON

1.10.1. The Chairperson shall be the presiding officer of the Board. In the absence of the Chairperson of the Board, the Vice-Chairperson shall preside over the Board. In the absence of the Vice-Chairperson, the Fire Chief shall preside over the election of a temporary Chairperson, who will preside until the return of one of the officers. The Chairperson shall have the power, authority, and discretion, without a vote of the majority of the Board to:

1. Open all meetings of the Board at the appointed hour by taking the chair and calling the Board to order.
2. Maintain order and proper decorum.
3. Announce the business before the Board in the order prescribed by these rules.
4. Receive and submit all matters properly brought before the Board, to call for votes upon the same, and to announce the results.
5. Authenticate by signature all acts of the Board as may be required by law.
6. Make known all Rules of Protocol when so requested, and to decide all questions of order, subject to an appeal of the Board.
7. Except as otherwise provided by these Rules, to preside at all closed sessions of the Board.
8. Perform such other duties as may be required by law or as may pertain to such office.
9. Sign all instruments requiring execution or agreement by the Board.
10. Serve as the chief spokesperson and representative for the Board for matters concerning public policy.
11. Delegate by administrative directive any of the duties assigned to the Chairperson to the Fire Chief. This delegation shall exclude the signing of documents when the Fire Chief has not delegated his/her role as Clerk of the Board and is attesting to said
documents. Signatures authenticating Board or District action and attesting to documents shall be by separate individuals.

12. Set time limits on Board discussion on any matter, subject to Board’s approval.

13. Set time limits on any communications from members of the public to the Board; in no event shall any individual public communication exceed three minutes without the consent of the Chair and/or the District Board.


15. Rule any motion on a subject not on the agenda as being out of order, in which case the motion shall thereafter be void.

16. Continue or postpone any matter until the next regular, adjourned regular or special meeting whenever the District Counsel advises that there is a question as to the validity or constitutionality of the particular proposed course of action which is the subject matter of such motion subject to the Board’s approval.

17. Rule any speaker out of order, terminate any communication with the Board from a member of the public and/or declare a recess in order to establish order at any meeting. The Chairperson may move, second and debate as the Chairperson, subject only to such limitations of debate as are by these rules imposed upon all members. The Chairperson shall not be deprived of any of the rights and privileges of a Boardmember by reason of being Chairperson or acting as the Chairperson.

1.10.2. It shall be the duty of the Vice-Chairperson:

1. In the absence of Chairperson, the Vice-Chairperson shall exercise the duties and powers of the Chairperson

2. To serve with the Chairperson as spokesperson and representative for the Board.

3. To assist the Chairperson in anticipating issues and problems deserving or in need of special meetings.

1.11 **CLERK OF THE BOARD**

The Clerk of the Board shall be the Fire Chief or designated by the Fire Chief. The Clerk of the Board shall have power and be required to:

1.11.1. Be responsible for the recording and maintaining of a full and true record of all the proceedings of the Board in books that shall bear appropriate titles and be devoted to such purpose, and attend all meetings of the Board either in person or by delegate;

1.11.2. Maintain separate books, in which shall be recorded respectively all ordinances and resolutions, with the certificate of the Clerk annexed to each thereof stating the same to be the original or a correct copy, and as to an ordinance requiring publication, stating that the
same has been published in accordance with state law; keep all books properly indexed and open to public inspection when not in actual use.

1.11.3. Maintain separate files, with appropriate indexes thereto, of all contracts the execution of which was specifically authorized by Board action, and of all official bonds of the District.

1.11.4. Administer oaths or affirmations, take affidavits and depositions pertaining to the affairs and business of the District and certify copies of official records.

1.11.5. Maintain in appropriate books and files such other records, documents, instruments, and papers as the Board shall provide by ordinance or resolution.

1.11.6. Except as may be otherwise provided by ordinance or resolution of the Board the destruction or other disposition of District records, documents, instruments, books, and papers in the custody of the Clerk of the Board shall be governed by the laws of the State regulating the destruction or disposition of the records of a special district and procedures adopted by the District Board.

1.12 BOARD ADVISORY COMMITTEES

Standing committees may be created as needed via Motion or Resolution approved by a majority of the Board. The Board Chairperson assigns members to each standing committee when it is created, may adjust a standing committee’s membership in advance of its first meeting in each calendar year, and may fill standing committee vacancies whenever they arise.

Standing committees have continuing subject matter jurisdiction as assigned by the Board, meet on a schedule fixed by the Board, and exist until discharged by a majority of the Board.

To allow full participation by Boardmembers at standing committee meetings, each standing committee meeting is noticed as a “Committee of the Whole.” In the event that a majority of the Board is present at such a noticed meeting, the standing committee will automatically convert into a Committee of the Whole. Thereafter, if there is no longer a majority of the Board present at such meeting, the Committee of the Whole will automatically convert back into a standing committee. The chair of the standing committee will serve as the chair of the Committee of the Whole.

The Board Chairperson may create and convene temporary advisory committees (also known as “ad hoc committees”) of the Board at any time. Ad hoc committees establish their own meeting schedules, dissolve when their purposes have been fulfilled, when their pre-established terms have reached an end or if discharged by a majority of the Board, and do not have continuing subject matter jurisdiction.

Membership of standing and ad hoc committees cannot include a majority of members of the Board. Membership of ad hoc committees also cannot include a majority of members of a standing committee if the ad hoc committee’s purview overlaps with the subject matter jurisdiction of the standing committee.
Any item acted upon by a standing committee or Committee of the Whole, and any advice from an ad hoc committee, will require consideration and action by the full Board as a prerequisite to its legal enactment.

1.13 VOTING

Every vote taken by the Board shall be by open ballot. There shall be four methods of ascertaining the decision of the Board upon any matter:

1. Voice vote;

2. Call of the roll of the members, except the Chairperson who shall be called last and a record made by the Clerk of the Board of the vote of each member.

1.14 DISCLOSURE OF INTEREST

As to conflict of interest issues, the Board shall comply with State law and all rules, policies, and regulations approved by the Fair Political Practices Commission.

For Financial Conflicts of Interest:

Consent Calendar

If the matter on which the Boardmember has a conflict is on the Consent Calendar:

1. Immediately prior to the Consent Calendar votes, they should:
   a. Announce that they have a financial conflict of interest on a particular item (or items).
   b. Describe the conflict(s) in sufficient detail to be understood by the public.
   c. State that they will not be voting on the item(s).

2. After the announcements have been made, the Board votes on the Consent Calendar. The Boardmember does not need to step down from the dais during the vote. The vote recorded by the Clerk of the Board will note those items where Boardmembers did not participate due to a conflict.

Items not on the Consent Calendar or items pulled from the Consent Calendar

Should a Boardmember have a conflict of interest on an item that is not on the Consent Calendar (or has been pulled from the Consent Calendar for further discussion):

1. Before the item is discussed, they should:
   a. Announce that they have a financial conflict of interest on the item (or items).
   b. Describe the conflict(s) in sufficient detail to be understood by the public.
c. State that they will not be voting on the item(s).

d. Leave the room until after the discussion, vote and any other disposition of the item has concluded.

Speaking on Agenda Items

Where a Boardmember has a conflict of interest, State law allows them to speak on the particular item during the general comment period in their capacity as a citizen, but not as a Boardmember or representative of a group of people. In those instances, the Boardmember would return to the meeting location to speak and then leave until after the discussion, vote, and any other disposition of the matter has concluded.

1.15 EFFECT OF NONOBSEERVANCE

Failure to observe the rules set forth in this policy shall not invalidate any action taken which is otherwise lawful but defective only for failure to follow the procedure outlined in this policy.

1.16 TIME AND PLACE OF MEETINGS

The District Board shall hold regular meetings at such place as may be determined by the Board. The times and dates of regular District Board meetings shall be determined by resolution of the District Board.

When the day for any meeting falls on a recognized Federal or State holiday, no meeting shall be held on such holiday, but a meeting may be held at the same hour on the following business day that is not a holiday.

Special meetings may be called at any time by the Chairperson or by a majority of the members of the District Board by delivering personally or by email written notice to each Boardmember and to each local newspaper of general circulation, radio or television station requesting notice at least twenty-four hours before the time of such meeting as specified in the notice and by posting, at least twenty-four hours prior to the special meeting in a location that is freely accessible to members of the public.

A. The call and notice shall specify the time and place of the special meeting and the business to be transacted.

B. No other business shall be considered at such meetings.

1.16.2. Written notice may be waived by any Boardmember who, at or prior to the time the meeting convenes, files with the Clerk of the Board a written waiver of notice.

1.16.3. Such waiver may be given by email or other written documentation.

1.16.4. Such written notice may also be dispensed with as to any Boardmember who is actually present at the meeting at the time it convenes.
1.17 REQUESTS FOR FUTURE AGENDA ITEMS

Boardmembers wishing to have an agenda item placed on a future agenda shall ask the Fire Chief or his/her designee to include the request under the Request for Future Agenda Items section of the agenda.

At the next regularly scheduled District Board meeting the requested item will be listed on the agenda under Request for Future Agenda Items. The item will identify the Boardmember making the request and briefly describe the nature of the request. Staff will not spend time on the requested item except to provide assistance to the Boardmember to frame the issue so that the Board and public clearly understand the request.

When the item is called, the Boardmember making the request will describe the request and the Board may have a brief discussion of the requested item. Upon the concurrence of a majority of the membership of the District Board that staff time and District resources be spent on the item, it shall be scheduled for a future meeting. Board discussion will be limited to whether staff time and District resources should be spent on the item. They will not take action on the item itself; concurrence that staff time and District resources will be devoted to the item does not signify approval of the item, just that the Board wishes to have it studied further and the Board may, at any time, decide not to pursue the item further.

Members of the public requesting an item be added to a future agenda shall have a Boardmember sponsor their item. The sponsoring Boardmember shall follow those procedures listed above.

1.18 AGENDA--ORDER OF BUSINESS

All reports, communications, resolutions, ordinances, contract documents or other matters, including basic fact and matters pertinent thereto, to be submitted to the Board, shall be delivered to the Clerk of the Board not later than 9 a.m. on the Wednesday preceding the meeting. The Clerk of the Board shall thereafter arrange a list of such matters according to the order of business, and will endeavor to furnish each member of the Board with a copy of the list not later than five p.m. on the Friday preceding the regular or adjourned regular meeting. Whenever feasible, each item on the agenda shall contain a staff recommendation and the specific action requested to be taken by the Board. All material pertaining to and accompanying the agenda shall be made available to the public when made available to the District Board.

No matters other than those listed on the agenda shall be finally acted upon by the Board provided, however, that matters not on the agenda may be submitted for Board consideration and action pursuant to state law or under any of the following conditions:

1.18.1. Upon a determination by a majority vote of the Board that an emergency situation exists, as defined in Government Code Section 54956.5;

1.18.2. Upon a determination by a two-thirds vote of the Board, or if less than two-thirds of the members are present, a unanimous vote of those members present, that the need to take action arose subsequent to the agenda being posted; or
1.18.3. The item was posted for a prior meeting of the Board occurring not more than five calendar days prior to the date action is taken on the item, and at the prior meeting the item was continued to the meeting at which action is being taken.

The business of the Board shall, except upon an affirmative vote of the District Board or determination by the Chairperson, be taken up for consideration and disposition at its meeting.

The regular order of business may be changed or suspended for any purpose at any particular meeting by the Chairperson with the consent of a majority of the Boardmembers present.

1.19 MINUTES

Minutes shall consist of a clear and concise statement of each and every Board action including the motions made and the vote thereon. The Clerk of the Board, with consensus of the Board, shall determine the scope and format for all minutes including District Board and committee meetings. The Clerk of the Board shall have exclusive responsibility for preparation of the District Board minutes. If a majority of the District Boardmembers approves a verbatim transcript, the Clerk of the Board or his/her designate shall cause a transcript to be prepared. Minutes may be approved without reading if the Clerk of the Board has previously furnished each Boardmember with a copy.

1.20 VOTING

When any motion is in order for a question before the Board, a vote thereon shall be taken by voice, roll call, or voting device and entered in full upon the record.

A member’s vote may be changed only upon a timely request to do so immediately following the announcement of the vote by the Clerk of the Board and prior to the time that the next item in the order of business is addressed.

Ordinances, resolutions and other matters submitted to the Board must be adopted by a majority vote of the total membership of the Board unless a greater number of votes may be required by law. The word “majority” means three votes for the District Board. Where a majority vote cannot be obtained because one or more members of the Board is absent, such matter shall automatically be added to the future agenda of the Board to be considered at least once by the Board with all members who can vote present, unless an exception is required pursuant to the Political Reform Act’s conflicts of interest rules.

1.21 PUBLIC HEARINGS

The term “public hearing” includes all public hearings having specific notice requirements by state law or District ordinance, including employee disciplinary proceedings and proceedings for the revocation, suspension, or reinstatement of permits, licenses, and franchises.

Public hearings shall be conducted in the following order:

1. Staff Reports;
2. Questions of staff;
3. Hearing opened by Chairperson;

4. Public testimony;

5. Close hearing by Chairperson;

6. Discussion among District Board; and

7. Action by majority vote.

On the date and at the time and place designated in the notice, the Board shall afford any interested person or his or her authorized representative, or both, the opportunity to present witnesses, to present documentary evidence, to present statements, arguments or contentions orally and/or in writing, subject to the rules on addressing the Board and rules stated in this policy.

All oral statements, documents, exhibits, communications, petitions, maps or displays submitted at the hearing may be considered by the Board as evidence and in such event retained as part of the record. Whenever practicable, a written staff report shall be prepared and presented as part of the staff presentation. Evidence shall not be taken outside the Board chambers and shall not be considered by the Board, except when, during the hearing, the meeting is adjourned to a particular date, place and time for the purpose of taking visual or demonstrative evidence.

In the event a Boardmember is absent at a meeting where a hearing is held which has been continued to a subsequent meeting, such member may participate in the matter at such subsequent meeting if otherwise qualified upon stating for the minutes that such Boardmember has reviewed the written minutes of the prior portions of the hearing and is prepared to participate.

Any hearing being held or noticed or ordered to be held by the Board may, by minute action, be continued to any subsequent regular or adjourned regular meeting of the Board in compliance with State law.

1.22 SPEAKING RIGHTS OF BOARDMEMBERS

Every Boardmember desiring to speak shall address the Chairperson, and upon recognition by the Chairperson shall confine comments to the question under debate.

A member, once recognized, shall not be interrupted when speaking unless it is to call such member to order, or as herein otherwise provided. If called to order while speaking, a member shall cease speaking until the question of order is to be determined, and, if in order, shall be permitted to proceed.

The Boardmember moving the adoption of an ordinance, resolution or Board action shall have the privilege of closing the debate.

1.23 MOTIONS

No motion may be debated nor voted upon unless it has received a second. Only one motion may be before the Board at any time.
A motion to table takes precedence over all other motions and shall be subject to debate. When a motion to table is passed, the matter shall not again be considered by the Board unless such matter is taken from the table by a majority vote of the Board.

A matter once tabled shall not be placed on the agenda nor discussed unless a member who had voted to table such matter requests the Board to have such matter taken from the table, or requests the Clerk to place such matter on the agenda for the purposes of determining whether or not such matter shall be taken from the table.

1.24 RULES OF ORDER

Except as otherwise provided in this policy, proceedings of the Board shall be governed by common sense and professionalism. In the event of a dispute concerning procedural matters not specifically covered in this policy, the majority vote of the Board shall prevail.

Rules adopted to expedite the transaction of business of the Board in an orderly fashion are deemed to be procedural only, and the failure to strictly observe such rules shall not affect the jurisdiction of the Board or invalidate any action taken at a meeting that is otherwise held in conformity with the law.

1.25 ADDRESSING THE BOARD

Any person desiring to address the Board shall first secure the permission of the Chairperson to do so. Notwithstanding this provision, the majority of the District Board may vote to recognize any speaker and determine the length of time allowed to the speaker. In addition, but unless the Chairperson rules otherwise, any person shall have the right to address the Board upon obtaining recognition by the Chairperson to speak subject to the following:

1.25.1. Public Hearings. Interested persons or their authorized representatives may address the Board orally or in writing relating to the matters which are then subject to a public hearing.

1.25.2. Non-Public Hearing Matters. Interested parties or their authorized representatives may address the Board with regard to matters with which they are concerned and are then the subject of Board discussion. When copies of records are furnished to each Boardmember present, such written communications shall not be read aloud at the meeting unless so ordered by a majority vote of the Board. Written communications from the administrative staff shall not be read aloud unless requested by any Boardmember.

1.25.3. Public Comments. Any person may address the Board under Public Comment Section of the Board agenda with regard to any matter in which they are concerned. The Board shall not discuss any matter not on the agenda pursuant to state law and this policy nor take any action except to refer such matter to a future agenda.

1.25.4. Addressing the Board. Each person addressing the Board shall register their desire by completing and submitting a “Public Comment Speaker Card” to the Clerk of the Board. Persons addressing the Board shall speak into the microphone at the speaker’s podium, and are respectfully requested to state his or her name and address in an audible tone of voice for the record, and unless further time is granted by the Chairperson, shall limit the remarks to
three minutes. All remarks shall be addressed to the Board as a body, and not to any member thereof. No person other than the Board and the person having the floor shall be permitted to enter into any discussion, either directly or through a member of the Board, without the permission of the Chairperson.

1.25.5. Limitation to Agenda Item. Except under public comments, the Chairperson shall not permit any communication, written or oral to be made or submitted unless such communication addresses the agenda item then under discussion.

1.25.6. Consent Required. No person shall address or question a Boardmember, the staff or any other person without the prior consent of the Chairperson. Notwithstanding this provision, a District Boardmember may address a question to staff or any other person without the consent of the Chairperson if the majority of the District Board approves the request to speak to staff or person.

1.25.7. Permission to Speak. After a motion is made by a Boardmember, no person shall address the Board without first securing the permission of the Board to do so.

1.25.8. Anonymous Communications. Anonymous communications shall not be considered nor placed on the agenda.

1.25.9. Group Communications. When any identifiable group of persons, as opposed to the general public at large, wishes to address the Board on the same agenda item, the Chairperson may request that a spokesperson be chosen by said group to address the Board. If additional issues are to be presented at the hearing by any other member of such group, the Chairperson may limit the time periods to address the Board, so as to avoid unnecessary repetition of issues before the Board.

1.25.10. Additional Opportunity to Address the Board. Any person, at the discretion of the Chair, may be permitted to address the Board more than once on any particular item. No person shall be allowed to address the Board more than once on an item until all persons present and wishing to address the Board have been provided the opportunity to do so. The Chairperson may limit the time period allowed any person to address the Board on an item more than one time, and shall not permit repetitive testimony from any person.

1.26 RULES OF DECORUM--ENFORCEMENT

While the Board is in session, all persons shall preserve the order and decorum of the session; and a member shall neither by conversation or otherwise, delay or interrupt the proceedings or the peace of the Board nor disturb any member while speaking, or refuse to obey the orders of the Board or its Chairperson, except as otherwise herein provided.

Any person making impertinent remarks, or who becomes boisterous while addressing the Board, which conduct delays or interrupts the due course of the meeting, shall be forthwith barred from further audience before that session of the Board by the Chairperson, unless permission to continue is granted by majority vote of the Board.
While the Board is in session, any person who acts in a disorderly, contemptuous or insolent manner towards the Board or any Boardmember thereof, or who becomes boisterous while addressing the Board or any Boardmember thereof, which conduct delays or interrupts the due course of the meeting, or any member of the public in attendance who fails, on demand of the Chairperson, to comply with any order of the Chairperson made in accord with the authority of this policy, is subject to removal from the Board meeting. No person, except District officials and their representatives, shall be permitted within the area beyond the rostrum which is reserved for staff and Board without the express consent of the Board.

The Fire Chief may designate such appropriate person or persons to act as sergeant at arms to carry out all orders and instructions given by the Chairperson for the purposes of maintaining order and decorum at the Board meeting. Upon instructions of the Chairperson, it shall be the duty of the sergeant at arms, or any of them present, to place any person who violates the order and decorum of the meeting under arrest, and cause such person to be prosecuted under provisions of this code, the complaint to be signed by the Chairperson or other appropriate person present.

1.27 CONSIDERATION OF CHAIRPERSON APPOINTMENTS

Action by the Board on requests by the Chairperson for confirmation or approval of an appointee or nominee to a public office, committee or position shall be taken by minute action confirming or not confirming the appointee or nominee.

1.28 PETITIONS

Any person may petition the Board. Petitions shall be in writing, signed by the petitioners or persons presenting them. All petitions shall be made part of the official records kept by the Clerk of the Board and may be referred to committee, as appropriate. The petitions will be retained in accordance with the District’s records retention policy.

1.29 RECONSIDERATION

A motion to reconsider any action approved by the Board shall be made by a member of the majority and seconded by any Boardmember no later than the end of the next public meeting of the Board. It may be either immediately during the same session, or at a recessed or adjourned session thereof. Such motion may be made at any time and have precedence over all other motions or while a member has the floor; it shall be debatable. At the time such motion for reconsideration is heard, testimony shall be limited to the facts giving rise to the motion. The motion must be approved by a majority of the entire Board of Directors.

If an intent to make a motion for reconsideration is communicated to the Chairperson or Fire Chief by any Boardmember who voted in the majority on a question prior to the state Law deadline for posting the Board of Directors’ meeting agenda, then the item shall appear as a possible reconsideration on the posted agenda for the next regular meeting or intervening special meeting. Otherwise, no Board of Directors’ discussion or action on a possible reconsideration may occur unless the item is appropriately added to the agenda pursuant to Government Code section 54954.2(b), which addresses adding items that are not listed on a posted agenda. If reconsideration of the action has not been posted on the Board agenda for the meeting at which the motion to
reconsider is made, actual reconsideration of the item must be delayed until the next duly noticed regular or special meeting.

Effect of Approval of Motion. Upon approval of a motion to reconsider, and at such time as the matter is heard, the Board shall only consider any new evidence or facts not presented previously with regard to the item or a claim of error in applying the facts. If the motion to reconsider is made and approved at the same meeting at which the initial action was taken and all interested persons (including applicants, owners, supporters and opponents) are still present, the matter may be reconsidered at that meeting or at the next regular meeting or intervening special meeting (subject to the discretion of the maker of the motion) and no further public notice is required. If the motion to reconsider is made and approved at the same meeting at which the initial action was taken but all interested persons are not still present, or if the motion is made and approved at the next regular meeting or intervening special meeting, the item shall be scheduled for consideration at the earliest feasible Board of Director’s meeting and shall be re-noticed in accordance with all applicable State law and District policies and procedures. The Clerk of the Board shall provide notice to all interested parties as soon as possible when a matter becomes the subject of a motion to reconsider.

1.30 PRIORITY OF BUSINESS

The majority of the entire membership of the Board may, by motion, designate any matter to be a special order of business, which shall take precedence over all other business. A special order of business action is limited to matters properly noticed and placed on the agenda under the Ralph M. Brown Act, Government Code Sections 54950 et. seq.

The Chairperson or a majority of the Board shall decide all questions relating to the priority of business to be acted upon by the Board.

The order of business will be as follows:

1. Call to Order
2. Pledge of Allegiance
3. Roll Call
4. Presentations, awards; commendations, proclamations, and honorary resolutions (Board quorum not necessary)
5. Announcements
6. Adjourn to Closed Session
7. Adjourn Closed Session and Return to Open Session
8. Report of Closed Session Actions Taken, if any
9. Public Comment
10. Confirmation of Agenda
11. Board Correspondence Received
12. Adopt Consent Calendar Items & Minutes
13. Regular Meeting Agenda Items
14. Fire Chief’s Report
15. Staff Report
16. Boardmember Reports (including reports of meetings or conferences attended on District business where the Board member seeks reimbursement for expenses)
17. Board Committee Reports
18. Local 1230 Report
19. Request to Place Items on a Future Agenda
20. Adjournment

Consent calendar items will be enacted by one motion. There will be no separate discussion of such items unless requested by a Boardmember. Items pulled for discussion will be considered immediately after the uncontested consent items have been approved. A Boardmember may vote against or abstain on a particular consent calendar item without pulling it from the Consent Calendar.

1.31 NEW RULES AND AMENDMENTS

A rule of the Board may be altered or rescinded and a new rule may be adopted by a resolution approved by an affirmative vote of a majority of the entire membership of the Board at an open meeting. Any amendments would have to be placed on the agenda before the Board may take action to amend them.

1.32 POLICIES AND PROTOCOL RELATED TO CONDUCT

1.32.1. Ceremonial Events.

Requests for a District representative at ceremonial events will be handled by District staff. The Chairperson will serve as the designated District representative. If the Chairperson is unavailable, then the Vice Chairperson shall serve as representative and if either the Chairperson or Vice Chairperson are unavailable, District staff will determine if event organizers would like another representative from the Board. If yes, then the Chairperson will recommend which Boardmember should be asked to serve as a substitute. Invitations received at District offices are presumed to be for official District representation. Invitations addressed to Boardmembers at their homes are presumed to be for unofficial, personal consideration.

1.32.2. Correspondence Signatures.
Boardmembers do not need to acknowledge the receipt of correspondence, or copies of correspondence, during Board meetings. District staff will prepare official letters in response to public inquiries and concerns. These letters will carry the signature of the Chairperson unless the Chairperson requests that they be signed by another Boardmember or District staff. If correspondence is addressed only to one Boardmember, the specific Boardmember should coordinate with staff the best way to respond to the sender.

1.32.3. Non-agenda Items.

During a designated time period on the agenda, citizens, Boardmembers and staff may bring forth issues or questions that are not on the meeting’s agenda. Topics should be legislative items requiring action by the Chairperson or the Board, study issues for future consideration, and requests for information.

1.32.4. Public Announcements in Board Meetings.

Boardmembers are encouraged to report on their activities and other items of public interest. Boardmembers speak during the Informational Reports portion of the Board meeting. Boardmembers who wish to recognize achievements or promote an event should place the matter on the agenda under “presentations, awards, commendations, proclamations and honorary resolutions.”

1.32.5. Public Hearing Protocol.

Staff shall present the matter to the Board and the Chairperson will determine the length of time allowed for this presentation if appropriate. Speakers representing either pro or con points of view will be allowed to follow. The Chairperson will determine speaker order and the amount of time allowed for each speaker, with three minutes the standard time granted. The Chairperson has the responsibility to run an efficient public meeting and has the discretion to modify the public hearing process in order to make the meeting run smoothly. Boardmembers will not express opinions during the public hearing portion of the meeting except to ask pertinent questions of the speaker or staff. “I think” and “I feel” statements by Boardmembers are not appropriate until after the close of the public hearing. Boardmembers should refrain from arguing or debating with the public during a public hearing and shall always show respect for different points of view.

1.32.6. District Letterhead.

District Boardmembers are prohibited from using District letterhead for personal use or when acting solely in the capacity as a Boardmember. Any correspondence using District letterhead shall be used only by staff or when the Board has taken action at a regular or special District Board meeting.

1.33 BOARD CONDUCT WITH ONE ANOTHER

Boards are composed of individuals with a wide variety of backgrounds, personalities, values, opinions and goals. Despite this diversity, all have chosen to serve in public office in order to preserve and protect the present and future of the community. In all cases, this common goal should be acknowledged even as the Board may “agree to disagree” on contentious issues.
1.33.1. In Public Meetings.

1. Use formal titles. The Board should refer to one another formally during public meetings as Chairperson, Vice Chairperson, Director or Boardmember followed by the individual’s last name.

2. Practice civility and decorum in discussions and debate. Difficult questions, tough challenges to a particular point of view, and criticism of ideas and information are legitimate elements of a free democracy in action. This does not allow, however, Boardmembers to make belligerent, personal, impertinent, slanderous, threatening, abusive, or disparaging comments. No shouting or physical actions that could be construed as threatening will be tolerated.

3. Honor the role of the Chairperson in maintaining order. It is the responsibility of the Chairperson to keep the comments of Boardmembers on track during public meetings. Boardmembers should honor efforts by the Chairperson to focus discussion on current agenda items. If there is disagreement about the agenda or the Chairperson’s action, those objections should be voiced politely and with reason.

4. Avoid personal comments that could offend other Boardmembers. If a Boardmember is personally offended by the remarks of another Boardmember, the offended Boardmember should make notes of the actual words used and call for a “point of personal privilege” that challenges the other Boardmember to justify or apologize for the language used. The Chairperson will maintain control of a discussion. If the Chairperson is the offending party, the Vice Chairperson shall act in the role of Chairperson.

1.34 BOARD CONDUCT WITH DISTRICT STAFF

1.34.1. The District Board and its members shall deal with the administrative service solely through the Fire Chief. This requires that neither the District Board nor any individual member shall give any direct orders to any of the subordinates of the Fire Chief. However, this is not meant to impede or restrict access by any Boardmember to District staff for the purpose of collecting information they feel they need to do their job as an elected official. Specific requests for such information should be directed to the Fire Chief.

1.35 GUIDELINES FOR BOARD CONDUCT WITH THE PUBLIC

1.35.1. In Public Meetings.

Making the public feel welcome is an important part of the democratic process. No signs of partiality, prejudice or disrespect should be evident on the part of individual Boardmembers toward an individual participating in a public forum. Every effort should be made to be fair and impartial in listening to public testimony.

1. Be welcoming to speakers and treat them with respect.
2. Be fair and equitable in allocating public hearing time to individual speakers. The Chairperson will determine and announce limits on speakers at the start of the public hearing process. Generally, each speaker will be allocated three minutes. If many speakers are anticipated, the Chairperson may shorten the time limit and/or ask speakers to limit themselves, to new information and points of view not already covered by previous speakers.

No speaker will be turned away unless he or she exhibits inappropriate behavior. Each speaker may only speak once during the public hearing unless the Board requests additional clarification later in the process. After the close of the public comment portion, no more public testimony will be accepted unless the Chairperson reopens the public hearing for a limited and specific purpose.

3. Engage in active listening.

4. Ask for clarification, but avoid debate and argument with the public. Only the Chairperson - not individual Boardmembers - can interrupt a speaker during a presentation. However, a Boardmember can ask the Chairperson for a point of order if the speaker is off the topic or exhibiting behavior or language the Boardmember finds disturbing. If speakers become flustered or defensive by Board questions, it is the responsibility of the Chairperson to calm and focus the speaker and to maintain the order and decorum of the meeting. Questions by Boardmembers to members of the public testifying should seek to clarify or expand information. It is never appropriate to belligerently challenge or belittle the speaker. Boardmembers’ personal opinions or inclinations about upcoming votes should not be revealed until after the public hearing is closed.

5. There shall be no personal attacks of any kind, under any circumstances. Boardmembers should be aware that their body language and tone of voice, as well as the words they use, could appear to be intimidating or aggressive.

6. Follow parliamentary procedure in conducting public meetings. The District Counsel is available to answer questions or interpret situations according to parliamentary procedures. The Chairperson, subject to the appeal of the full Board, makes final rulings on parliamentary procedure.

1.36 BOARD CONDUCT WITH OTHER PUBLIC AGENCIES

Be clear about representing the District or personal interests. If a Boardmember appears before another governmental agency or organization to give a statement on an issue, the Boardmember must clearly state: 1) if his or her statement reflects personal opinion or is the official stance of the District; and 2) whether this is the majority or minority opinion of the Board.

If the Boardmember is representing the District, the Boardmember must support and advocate the official District position on an issue, not a personal viewpoint. If the Boardmember is representing another organization whose position is different from the District, the Boardmember should withdraw from voting on the issue if it significantly impacts or is detrimental to the District’s
interest. Boardmembers should be clear about which organizations they represent and inform the Chairperson and Board of their involvement.

Correspondence also should be equally clear about representation. District letterhead may be used when the Boardmember is representing the District and the District’s official position. A copy of official correspondence should be filed in the Board Office as part of the permanent public record.

District letterhead is not to be used for correspondence of Boardmembers representing a personal point of view, or a dissenting point of view from an official Board position.

1.37 BOARD CONDUCT WITH THE MEDIA.

Boardmembers are frequently contacted by the media for background and quotes.

1.37.1. The best advice for dealing with the media is to never go “off the record.” Most members of the media represent the highest levels of journalistic integrity and ethics, and can be trusted to keep their word. But one bad experience can be catastrophic. Words that are not said cannot be quoted.

1.37.2. The Chairperson is the official spokesperson for the Board on District policy. The Chairperson is the designated representative of the Board to present and speak on the official District position. If the media contacts an individual Boardmember, the Boardmember should refer such inquiries to the Chair.

1.37.3. Choose words carefully and cautiously. Comments taken out of context can cause problems. Be especially cautious about humor, sardonic asides, sarcasm, or word play. It is never appropriate to use personal slurs or swear words when talking with the media.

1.38 SANCTIONS

Public Disruption

Members of the public who do not follow proper conduct after a warning in a public hearing may be barred from further testimony at that meeting or removed from the Board Chambers.

Boardmembers’ Behavior and Conduct

District Boardmembers who intentionally and repeatedly do not follow proper conduct may be reprimanded or formally censured by the Board, lose committee assignments (both within the District or with inter-governmental agencies) or have official travel restricted. Serious infractions of the Code of Ethics or Code of Conduct could lead to other sanctions as deemed appropriate by the Board, or permitted by State law, including referral to the District Attorney or grand jury.

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